

Message Text

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ACTION IO-10

INFO OCT-01 AF-04 EA-06 ISO-00 OIC-02 ARA-06 EUR-12 NEA-06

RSC-01 SSO-00 NSCE-00 USIE-00 INRE-00 CIAE-00 DODE-00

PM-03 H-01 INR-05 L-02 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 ACDA-05 /088 W
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TO SECSTATE WASHDC IMMEDIATE 7809

INFO AMEMBASSY GABORONE IMMEDIATE

AMEMBASSY PHNOM PENH IMMEDIATE

C O N F I D E N T I A L USUN 5364

E.O. 11652: GDS

TAGS: PFOR UNGA KN KS BC

SUBJ: KOREA AND KHMER AT 29TH UNGA: BOTSWANA

REF: (A) GABORONE 1543

(B) STATE 236090

(C) USUN 4389

SUMMARY: THIS MESSAGE SUGGESTES APPROACHES REGARDING
KOREA AND KHMER RESES, END SUMMARY.

1. KOREA:

WE NOW EXPECT THAT, EVEN IF FRIENDLY KOREA RES
PASSES IN FIRST COMMITTEE, HOSTILE RESOLUTION WILL BE
VOTED ON.

2. REPUBLIC OF KOREA MISSION IN NEW YORK REPORTED
NOV 13 THAT IN RECENT TALKS WITH BOTSWANA PERMREP ON
KOREA ISSUE THEY GOT VAGUE RESPONSE ON BOTSWANA
POSITION AND CONSIDER SITUATION TO BE DETERIORATING.
TO THEIR KNOWLEDGE BOTSWANA DELEGATION HAS NOT RECEIVED
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INSTRUCTIONS YET. CURRENT ROK ESTIMATE IS THAT

BOTSWANA WILL ABSTAIN ON FRIENDLY RES AND VOTE IN FAVOR OF HOSTILE RES.

3. REFERENCE (A) STATED THAT IT APPEARS THAT ON KOREA BOTSWANA WILL PROBABLY SUPPORT PARAS ONE AND TWO OF THE FRIENDLY RES. FRIENDLY RES HAS ONLY TWO OPERATIVE PARAGRAPHS AND THERE IS NO INDICATION SO FAR THAT PARAGRAPH BY PARAGRAPH VOTE WILL BE REQUESTED BY OPPONENTS OF OUR RESOLUTION. WE HAVE NO INTENTION OF ASKING FOR VOTE BY PARAGRAPH.

4. BOTSWANA PERMREP MOGAMI TOLD AMBASSADOR SCHAUFLELE DURING DISCUSSION OF KOREA QUESTION ON NOVEMBER 21 THAT BOTSWANA WOULD VOTE IN FAVOR OF THE HOSTIEL RESOLUTION AND THAT HE HAD NO INSTRUCTIONS YET ON THE FRIENDLY RESOLUTION.

5. ACTION REQUESTED: IF DEPT HAS NO OBJECTION, WE SUGGEST EMBASSY GABORONE SEEK CLARIFICATION OF BOTSWANA POSITION ON FRIENDLY RES AND SEEK YES VOTE ON FRIENDLY RES AND NO VOTE ON HOSTILE RES. WE EXPECT RESOLUTION MAY BE PUT TO VOTE WEEK OF DEC 2.

6. FOLLOWING TALKING POINTS MAY PROVE USEFUL:

A. WE DID NOT DESIRE DEBATE THIS YEAR AND WE CONTINUE TO BELIEVE THAT A PROPAGANDISTIC OR ACRIMONIOUS DEBATE IS NOT PRODUCTIVE IN TERMS OF THE SOUTH-NORTH DIALOGUE. NEVERTHELESS, IN FACE OF NORTH KOREAN INTRANSIGENCE, FRIENDLY RESOLUTION CLOSELY FOLLOWING THE WORDING OF LAST YEAR'S CONSENSUS HAS BEEN TABLED;

B. HOSTILE RES CANNOT ACCURATELY BE DESCRIBED AS "NON-ALIGNED" RES SINCE SOME "NON-ALIGNED" VOTING AGAINST AND OTHERS ABSTAINING;

C. AFRICAN COSPONSORS OF FRIENDLY RES PRESENTLY INCLUDE CAR, LESOTHO, GAMBIA, AND LIBERIA;

D. HOSTILE RES IS VAGUE. IT CALLS FOR WITHDRAWAL
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OF ALL FOREIGN TROOPS UNDER UN FLAG ALTHOUGH ONLY A HANDFUL OF FOREIGN MILITARY PERSONNEL REMAIN UNDER THE OPERATIONAL CONTROL OF THE UN COMMAND. US FORCES ARE IN KOREA PURSUANT TO A BILATERAL TREATY BETWEEN THE USG AND THE REPUBLIC OF KOREA CONCLUDED AND MADE PUBLIC IN NOVEMBER 1954, AND ARE NOT UNDER UNC. HOSTILE RES MAKES NO MENTION OF KOREAN ARMISTICE AGREEMENT WHICH HAS BEEN THE LEGAL BASIS FOR PEACE IN KOREA FOR 21 YEARS: AND

E. RECENT SERIOUS INCIDENT IN THE DEMILITARIZED ZONE SHOWS THE DANGER OF PASSING A RESOLUTION WHICH ENCOURAGES THE DISMANTLING OF THE UN COMMAND WITHOUT MAKING ADEQUATE ARRANGEMENTS FOR THE PRESERVATION OF THE ARMISTICE MACHINERY: IF WE DIDN'T HAVE A MIXED ARMISTICE COMMISSION TO WHICH TO TAKE THESE VIOLATIONS, SUCH INCIDENTS COULD EASILY LEAD TO SERIOUS BLOW-UPS ON THE PENINSULA.

7. FYI: OBTAINING AT LEAST BOTSWANA'S ABSTENTION ON HOSTILE RES HAS HIGHER PRIORITY SINCE WE HAVE A COMFORTABLE MARGIN ON FRIENDLY RES. END FYI.

8. KHMER:

WE EXPECT FINAL VOTING ON KHMER NOVEMBER 27. WE WERE TOLD BY MORGAMI NOVEMBER 21 THAT BOTSWANA WILL ABSTAIN ON ALL KHMER RESOLUTIONS. IF DEPT CONCURS, EMBASSY GABORONE MAY WISH TO RAISE ASEAN RESOLUTION ONCE MORE, POINTING OUT THAT

A) THERE ARE "NON-ALIGNED" NATIONS AMONG ITS COSPONSORS (E.G. INDONESIA, MALAYSIA, AND SINGAPORE) AND WE UNDERSTAND THAT OTHERS, INCLUDING SEVEN OR EIGHT AFRICAN COUNTRIES, INTEND TO VOTE FOR IT, AND

B) AS BOTSWANA CLEARLY KNOWS FROM HERE EXPERIENCE WITH SOUTH AFRICA, BEST JUDGES OF A POLITICAL PROBLEM ARE THOSE LIVING CLOSEST TO IT. IT IS ALWAYS EASY FOR MANY OF THOSE FAR AWAY TO MAKE PROPOSALS ABOUT CHANGING SAG'S POLICIES-THEY HAVE LITTLE AT STAKE. BOTSWANA IS RIGHT ON TOP OF SOUTH AFRICAN
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PROBLEM AND THEREFORE BETTER JUDGE CONCERNING DIFFICULTIES OF LIVING WITH (AND IN) SOUTH AFRICA. SIMILARLY, WE BELIEVE ASEANS'S TO BE BEST JUDGES CONCERNING CAMBODIAN SITUATION, AND WE RESPECT THEIR WISHES CONCERNING KHMER.

9. IF DURING CONVERSATION IT IS CLEAR THAT GOB DEFINITELY WILL ABSTAIN ON AL KHMER RESES, EMBASSY MAY WISH TO EXPRESS DISAPPOINTMENT AT BOTSWANA IS NOT SUPPORTING ASEAN'S ON VITAL KHMER ISSUE, AND ENCOURAGE GOB TO BALANCE ABSTENTION ON KHMER BY VOTING YES ON FRIENDLY KOREAN RES AND NO ON HOSTILE KOREAN RES.
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